

ILLINOIS POLLUTION CONTROL BOARD
March 20, 2014

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IN THE MATTER OF:)
DEFINITION OF VOM UPDATE, USEPA) R14-16
REGULATIONS (July 1, 2013 through) (Identical-in-Substance Rulemaking - Air)
December 31, 2013))

STATE OF ILLINOIS
Pollution Control Board

NOTICE OF HEARINGS

TYPE OF HEARING: Merit hearing

DATE AND LOCATION:

Simultaneously hearing at two locations via teleconference, as follows:

1:45 p.m., May 7, 2014

James R. Thompson Center
Illinois Pollution Control Board Hearing Room
100 West Randolph Street, Room 11-512
Chicago

and

Sangamo Building
Illinois Pollution Control Board Hearing Room
1021 North Grand Avenue
Springfield

ATTENDING BOARD MEMBER: Jennifer A. Burke

HEARING OFFICER: Michael J. McCambridge
312-814-6924

DATED: March 20, 2014

For the sake of expedience, the Hearing Officer encourages the pre-submission of testimony and exhibits, but will not require such pre-submission. **Any person wishing to submit oral testimony, rather than pre-submitting testimony for introduction into the record as though read, should notify the Hearing Officer no later than April 30, 2014.**

HEARING OFFICER ORDER

Scope of the Hearing¹

The Board reserved this docket pursuant to Sections 7.2 and 9.1(e) of the Environmental Protection Act (Act) (415 ILCS 5/7.2 and 9.1(e) (2012)) for adoption of rules identical-in-substance to USEPA amendments to the federal definition of “volatile organic compound” (VOC) (40 C.F.R. 51.100(s) (2013)) that occurred during the period July 1, 2013 through December 31, 2013. The Illinois definition of “volatile organic material” (VOM) is derived from and intended to be the same as that federal definition. VOM is intended by the Board to have the same operative meaning in Illinois as USEPA ascribes to VOC.

Compounds exempted from the definition of VOM have negligible photochemical reactivity. As such, they participate only minimally in formation of tropospheric ozone formation. For this reason, USEPA does not require that they be subject to VOM limitations or VOM content requirements, and USEPA does not allow the State to claim VOM credit for control of their emissions.

USEPA amended its definition of VOC on October 22, 2013 (at 78 Fed. Reg. 62451) to add a single compound to the list of those exempted from the definition. That compound is 2,3,3,3-tetrafluoropropene, which is also called HFO-1234yf. USEPA stated as follows with regard to uses for these compounds:

The petitioner indicated that HFO-1234yf may be used as a refrigerant for refrigeration and air-conditioning. Honeywell also indicated that it expects HFO-1234yf to be widely used as a replacement for HFC-134a in motor vehicle air-conditioners (MVAC), and that it has been specifically developed for this purpose. Honeywell asserts that as a replacement for use in motor vehicle air conditioners, there will be an environmental advantage in that the global warming potential (GWP) of HFO-1234yf is 4, which is substantially lower than the GWP for HFC-134a (100-year GWP = 1430), which HFO-1234yf is designed to replace. 78 Fed. Reg. at 62453.

Sections 7.2 and 9.1(e) of the Act (415 ILCS 5/7.2 and 9.1(e) (2012)) provide the Board little discretion but to adopt amendments that are identical-in-substance to a federal exemption from the definition of VOM. Section 9.1(e) states in pertinent part as follows:

The Board shall exempt from regulation under the State Implementation Plan for ozone the volatile organic compounds which have been determined by the U.S. Environmental Protection Agency to be exempt from regulation under state implementation plans for ozone due to negligible photochemical reactivity. In accordance with Section 7.2, the Board shall adopt regulations identical in substance

¹ The Board does not usually hold public hearings on identical-in-substance rules. This hearing is held pursuant to Section 9.1(e) of the Environmental Protection Act (415 ILCS 5/9.1(e) (2010)), as required by Section 110 of the federal Clean Air Act (42 U.S.C. § 7410 (2006)), because this proceeding would entail a SIP revision.

to the U.S. Environmental Protection Agency exemptions or deletion of exemptions . . . in the Federal Register by amending the list of exemptions to the Board's definitions of volatile organic material found at 35 Ill. Adm. Code 211. 415 ILCS 5/7.2 and 9.1(e) (2012).

Section 7.2 adds the following limitations relative to the scope of the Board's discretion:

In the context of a mandate that the Board adopt regulations to secure federal authorization of a program, regulations that are "identical in substance" means State regulations which require the same actions with respect to protection of the environment, by the same group of affected persons, as would federal regulations if USEPA administered the subject program in Illinois . . . [T]he Board shall adopt the verbatim text of such USEPA regulations as are necessary and appropriate for authorization of the program. In adopting "identical in substance" regulations, the only changes that may be made by the Board to the federal regulations are those changes that are necessary for compliance with the Illinois Administrative Code, and technical changes that in no way change the scope or meaning of any portion of the regulations. 415 ILCS 5/7.2 and 7.2 (2012).

For these reasons, the Board lacks the discretion to address the technical merits of exemption of any compound or class of compounds from the definition. The Board has discretion only how best to incorporate the exemption into the Illinois definition of VOM.

The scope of the hearing will be limited to how the Board can best incorporate the federal exemption into the Illinois definition of VOM.

Notice and Service List

Pursuant to 35 Ill. Adm. Code 102.422, a notice and service list will be established. Persons on the notice list will receive notice of all *Board actions and Hearing Officer orders*. 35 Ill. Adm. Code 102.422(a). In comparison, Section 102.422(b) states in part:

The hearing officer may establish a service list for any regulatory proceeding, in addition to the notice list. The hearing officer may direct participants to serve copies of all documents upon the persons listed on the service list. *** For purposes of fast-track rulemakings under Section 28.5 of the Act, participants of record will be the individuals on the service list. 35 Ill. Adm. Code 422(b).

Persons on the service list will receive notice of Board actions and Hearing Officer orders, as well as testimony and filings in the proceeding. The service list is reserved for persons who will be testifying and participating in the rulemaking. With the development of the Board's website (www.ipcb.state.il.us), COOL system and electronic filing, all prefiled testimony, public comments, and other filings will be available for viewing and downloading expeditiously. The only exception will be voluminous filings, which will be available on request. Furthermore, with the development of COOL, persons not on the service list, who wish to file a public comment and only a public comment, need not serve their comments on the service list in this proceeding.

The following persons are on the service list:

Charles Matoesian, Attorney
Division of Legal Counsel
Illinois Environmental Protection Agency
1021 North Grand Avenue, East
P.O. Box 19276
Springfield, Illinois 62794-9276

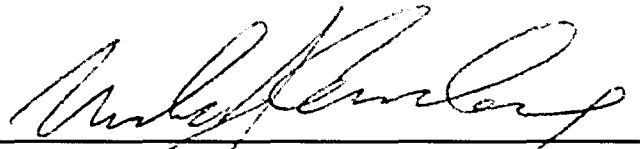
Michael J. McCambridge, Hearing Officer
Illinois Pollution Control Board
100 West Randolph St., Suite 11-500
Chicago, Illinois 60601

To be placed on either the "Notice List" or the "Service List" contact the Hearing Officer at the address or phone number below. You may also sign up using the COOL system for "e notify" as well as for the notice list. "E Notify" is a system whereby an email is automatically sent when a filing is docketed in the COOL system. This system will notify participants of filings almost immediately and the documents will be available for viewing, downloading, or printing.

Pre-filing of Testimony

The Hearing Officer will allow the submission of pre-filed testimony for the hearing. In the discretion of the Hearing Officer, pre-filed testimony will be entered into the record as if read upon request of the testifying party, after that person has been sworn on the record. Pre-filed testimony for the hearing must be served upon all persons on the service list as of 4:30 p.m., April 23, 2014. Persons may receive a copy of the service list by contacting the Hearing Officer or the Clerk of the Board (312-814-3629) after 9:30 a.m. on April 23, 2014. All testimony must be submitted to the Board and all persons on the service list no later than April 30, 2014.

IT IS SO ORDERED.



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